
CD16/8081 - CITY OF MELVILLE LAWN BOWLS STRATEGY (REC) (ATTACHMENT)Disclosure of Interest

Item No.	CD16/8081
Member	His Worship the Mayor
Type of Interest	Code of Conduct
Nature of Interest	Patron of several Clubs
Request	Stay
Decision of the Council	Not Applicable

Disclosure of Interest

Item No.	CD16/8081
Member	Cr R Aubrey
Type of Interest	Code of Conduct
Nature of Interest	Patron of the Palmyra Rugby Club Women's Team
Request	Stay
Decision of the Council	Not Applicable

Disclosure of Interest

Item No.	CD16/8081
Member	Cr C Schuster
Type of Interest	Code of Conduct
Nature of Interest	Social member of the Mt Pleasant Bowls Club
Request	Stay
Decision of the Council	Not Applicable

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Ward : All
 Category : Strategic
 Subject Index : Recreation
 Customer Index : Melville Bowling and Recreation Club Inc.,
 Leeming Bowls and Recreation Club Inc., Mt
 Pleasant Bowling Club, Kardinya Bowling Club
 Inc.
 Disclosure of any Interest : No Officer involved in the preparation of this
 report has a declarable interest in this matter.
 Previous Items : Not Applicable
 Works Programme : Not Applicable
 Funding : Not Applicable
 Responsible Officer : Todd Cahoon
 Manager Health and Lifestyle Services

AUTHORITY/DISCRETION

DEFINITION

<input type="checkbox"/>	Advocacy	<i>When the Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.</i>
<input checked="" type="checkbox"/>	Executive	<i>The substantial direction setting and oversight role of the Council. e.g. adopting plans and reports, accepting tenders, directing operations, setting and amending budgets.</i>
<input type="checkbox"/>	Legislative	<i>Includes adopting local laws, town planning schemes & policies.</i>
<input type="checkbox"/>	Review	<i>When the Council operates as a review authority on decisions made by Officers for appeal purposes.</i>
<input type="checkbox"/>	Quasi-Judicial	<i>When the Council determines an application/matter that directly affects a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licences, applications for other permits/licences (eg under Health Act, Dog Act or Local Laws) and other decisions that may be appealable to the State Administrative Tribunal.</i>
<input type="checkbox"/>	Information	<i>For the Council/Committee to note.</i>

KEY ISSUES / SUMMARY

- The City needs to ensure the sport of Bowls is sustainable long term within the City of Melville.
- “A Balanced View Leisure Consultancy Services” has finalised a Bowls Strategy for the City of Melville.
- The Strategy highlights the following:
 - Participation in Pennant Lawn Bowls has been steadily declining in the City of Melville for over ten years.
 - There is an oversupply of bowling greens in the City.
 - Stand-alone clubs are facing ongoing challenges to remain sustainable.
 - Opportunity exists to establish two main bowling facilities in the City long term.
 - The Northern site (Tompkins Park) is the highest priority.
 - Melville and Mount Pleasant Bowling Clubs to relocate to Tompkins either as a merged club or collocated at the site.
- Further analysis highlights significant subsidies are provided to bowling clubs from the City of Melville rate base.
- Officers have made key recommendations for the future of bowls based on the findings of the report and further analysis by Officers.

BACKGROUND

The Lawn Bowls Strategy report of 2009, an internal report, detailed the position of the sport of Bowls within the City of Melville and across the State.

The City of Melville engaged ‘A Balanced View Leisure Consultancy Services’ (ABV) to develop the Bowls Strategy 2016. Key findings of the Strategy are highlighted in the detail of this report. ABV also conducted the 2009 review. This report highlighted a decline in pennant playing members on a national, State and local basis.

[8081 Final Draft Report City of Melville Bowls Strategy 2016](#)
[8081 Appendix 1 Indicative Quotation Bowling Greens & Shade Structures](#)

Lawn Bowls in 2016 indicates a continuing decrease in competitive playing numbers both across the State and the City of Melville. This item will recommend the strategic direction for the future provision of Bowls facilities within the City of Melville that is considerate of:

- trends in the sport;
- City of Melville asset management aims;
- the sustainable provision of a diverse range of sports throughout the City;
- City of Melville sporting/community hub facility approach; and
- opportunities for increasing the sustainability of City of Melville community facilities.

The City’s approach to the sport of bowls has been to work closely with the Clubs and highlight the issue of management and sustainability of a sport in decline. Excluding the Mount Pleasant Bowling Club, the City of Melville has had three separate Bowling Club instigated development requests to fund new or upgraded facilities estimated at \$1,000,000 collectively. This poses a number of challenges for the City as identified in this report.

The aims of the strategy and recommendations are to ensure that a sustainable future for the sport of bowls, within a financially responsible model for the City of Melville, exists in the long term. This involves investigating suitable uses of existing Bowling Clubs sites that may assist in funding some of the recommendations in this report.

Previous Council actions that inform this item

At the Ordinary Meeting of Council on 19 April 2016, a Motion Without Notice titled ‘Relocation of Mount Pleasant Bowls Club Other Options’ was submitted and carried.

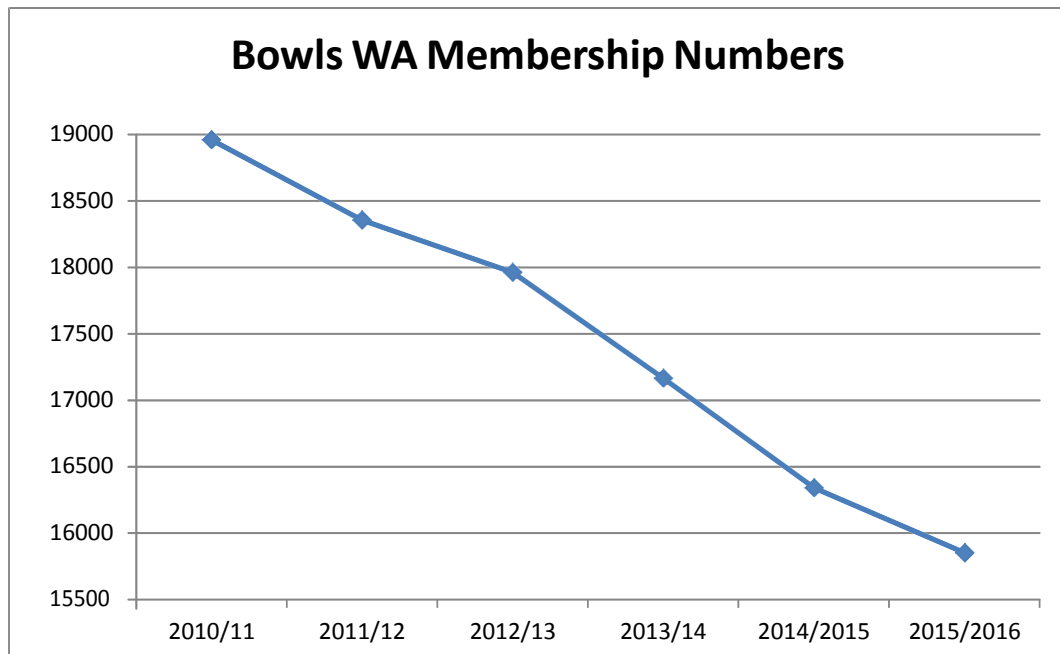
Recommendation number four stated:

“4. As part of ensuring the sport of lawn bowls has a long term sustainable future in the City of Melville, requests the Chief Executive Officer to expedite the strategy report for the future of bowls and present to Council for consideration at the earliest available Ordinary Meeting of Council; and that the strategy present viable future locations of bowls in the City including consideration of the willingness of MPBC to relocate to a sporting hub facility and under what circumstances;”

DETAIL

Participation Trends

Lawn Bowls in 2016 indicates a continuing decrease in pennant playing numbers both across the State and the City of Melville.

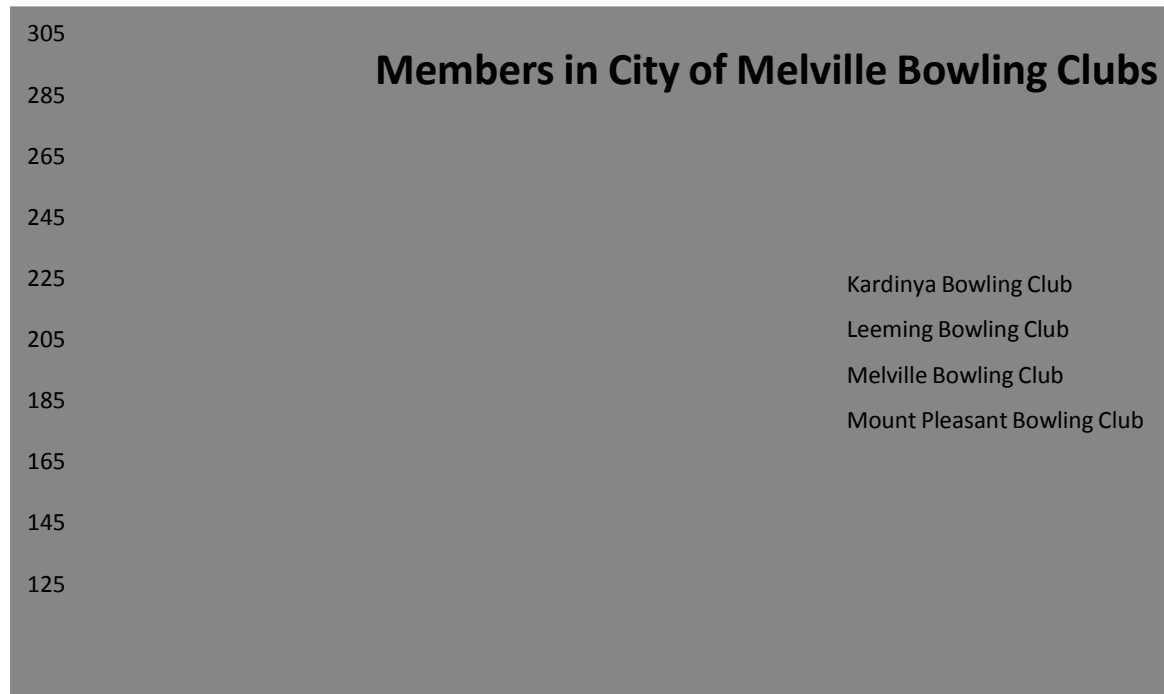


There has been an approximate 16% decrease in Bowls WA pennant playing members since the 2010-2011 season. This has been recorded whilst the Western Australia (WA) population has increased by 13%.

Bowls Australia reports that WA recorded a fall in all types of members in the period of 2010–2014. Of particular note is the category of social participation which across Australia recorded an increase of approximately 100% whilst WA recorded a decrease of 5%.

WA Bowls Club Participation Category	% Change 2010-2014
Total Participants	-8.84
Social Participants	-5.09
Pennant / Other competitions	-10.28
Playing members	-2.80

The City of Melville has five clubs within its boundaries (four within its control as Bull Creek is owned and operated privately), which overall have recorded a significant drop in bowling participation numbers over an extended period of time with the recent exception of the Leeming Bowling Club which has recorded modest inclines in the last three years. The Mount Pleasant Bowling Club has recorded a significant drop in membership.



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COM Total Bowls Players (without Bull Creek AFA)

810
790
770
750
730
710
690
670

Facility Provision

Capacity

A generally accepted industry benchmark for bowls greens to members has been 1:100 (or 12.5 players per rink). This figure is based on the need for competitive bowls competition needs. Each of the City of Melville clubs has excess capacity when utilising this benchmark. It is important to note that pennant membership drives the amount of bowling green provision as bowling greens are more intensely used by pennant players as opposed to social bowlers for example who play less regularly and at different times than pennants.

Club	Greens	Pennant Capacity	Pennant Members
Mt Pleasant	4	400	161
Kardinya	2	200	160
Melville	6	600	163
Leeming	4	400	196
Bull Creek	2	200	109
TOTALS	18	1,800	789

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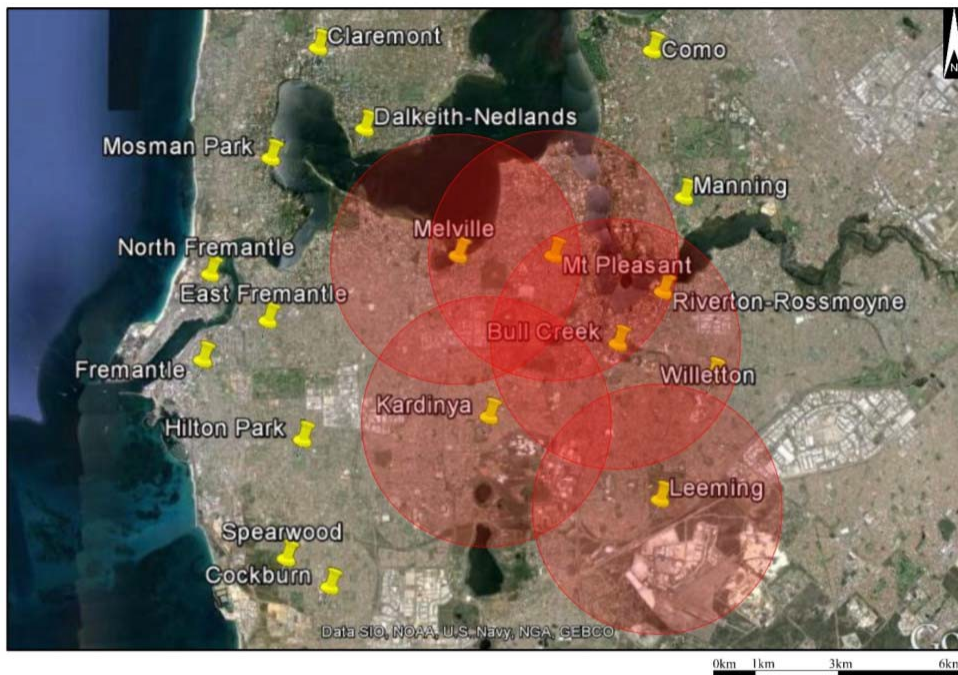
Currently there are five disused greens within City of Melville clubs. Based on the current membership numbers, each club could be serviced by two synthetic greens each; a total of ten greens overall if they remained in their current locations. A simple exercise of calculating the number of greens for bowlers in the City of Melville indicates that eight greens would cater for the 789 bowlers and seven greens for the 680 bowlers at City of Melville clubs (i.e. without the Bull Creek club).

Catchments

Residents within the City of Melville are well catered for in terms of bowls club options. The geographical location of the bowls clubs within the City can be seen from the map below.

There are a number of clubs within other Local Government Authorities that also service the City of Melville residents; Fremantle, East Fremantle, Hilton Park, Willetton and Riverton-Rossmoyne. A planned future Bowls facility located in the City of Cockburn will pose a challenge particularly to the Leeming Bowls Club with the high risk that current non-City of Melville members at this Club may then move to the newer facility. It is estimated this facility, part of a new Recreation hub, will be completed in the next couple of years.

It has been common practice for bowling members to move Clubs, with memberships at all Clubs fluctuating, with no growth in members overall.



City of Melville Bowls Strategic Direction
Regional Bowling Club Distribution Map May 2016



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Colocation

Colocation of bowls clubs within sporting hubs is an increasing trend across Perth. This has been largely a result of funding from Department of Sport and Recreation (DSR) where shared facilities minimising duplication and increasing facility utilisation are critical to successful funding. Without colocation, State funding may not be available to sport clubs within the City long term causing further draw on rates to sustain the clubs.

Synthetic green provision

Replacing natural greens has been trending for a considerable time frame. The feasibility comparison undertaken by DSR indicates a considerable financial advantage is presented by a synthetic surface when fully paid green keepers are taken into account. However, clubs are faced with managing contributions into sinking funds to replace synthetic surfaces at the end of their life. Other benefits of synthetic surfaces is that they can be used throughout winter, at night if lit, and used more intensely as they don't need to be 'rested' as in the case of grass greens. In the context of likely increases in water costs and scarcity, a synthetic green also offers further long term benefits.

Planning framework

Any community sporting infrastructure provision within the City of Melville must be considerate of its strategic framework which includes:

- Neighborhood Development - Community Hub Policy;
- Asset Management Policy and Asset Management Framework;
- Land Asset Strategy; and
- Likely increases in contributions from clubs to the provision and upkeep of community and sporting assets for a sustainable future.

City of Melville Consolidated Bowls Club Facility Provision

If the City was able to plan from the beginning the location of bowls facilities in optimum locations to service the population it would require two facilities located centrally, one servicing the northern region and one the southern. Excluding the Bull Creek facility from consideration due to its private ownership (however noting that it is an accessible community bowling club available to all residents), pennant member numbers suggest a total of seven synthetic greens would be required to accommodate the existing competitive bowling club membership base of 680.

In line with Bowls trends and the City's planning framework conditions, the identification of suitable sporting hubs within the City that provide efficiencies and increased sustainability to accommodate a bowls club as part of that sporting hub indicates the following reserves as potentially suitable:

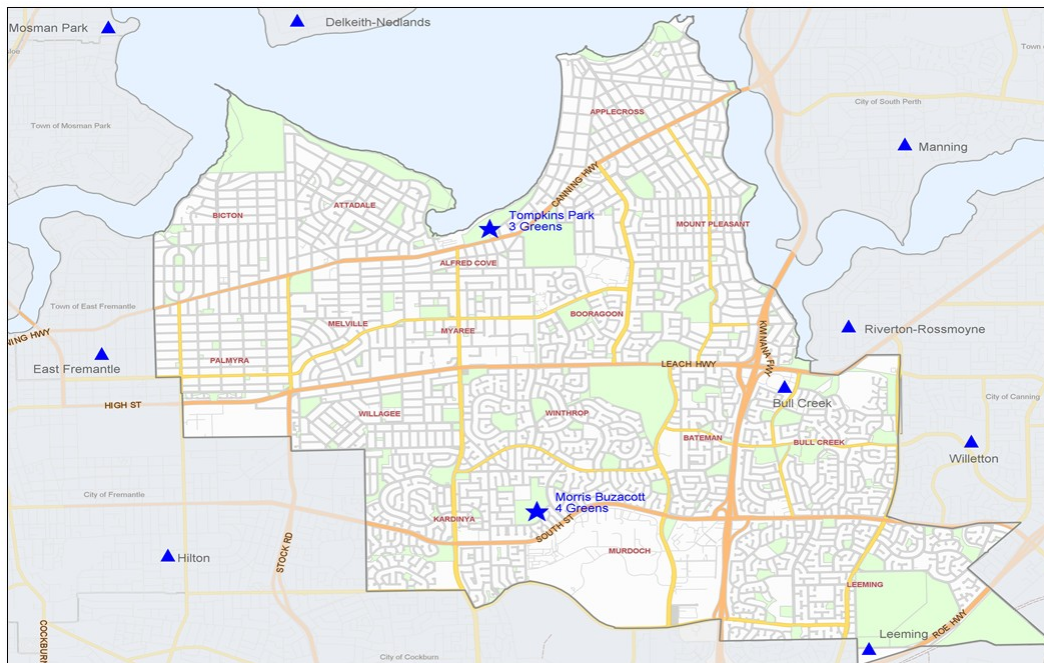
- John Connell Reserve; (location not central to accommodate residents in the south of the City);
- Melville Reserve; (accessible location but no current capacity);
- Morris Buzacott Reserve;
- Shirley Strickland Reserve; (accessible but unable to accommodate a facility of a suitable size for the northern bowls facility); and
- Tompkins Park.

Analysis of these options for suitability indicates Tompkins Park and Morris Buzacott Reserve offer the best solutions as a northern and southern sporting hub suitable to accommodate Bowls facilities. Their suitability is due to their central location within the City (five to ten minutes driving time for residents either south or north), the available land area, ability to accommodate multiple sporting clubs at the location and ability to accommodate any growth, proximity to significant arterial roads, suitable distance from residential housing, currently bowls clubs are located in the immediate areas and their distance apart from each other.

Tompkins Park provides a central northern option which is currently being master planned. The Melville Bowling Club is located in the immediate proximity and is open to collocating with another bowls club. It is also located on a major arterial roadway providing excellent public transport options.

Morris Buzacott Reserve is a central southern option of significant size with multiple sporting clubs and master planning to be undertaken soon. Kardinya Bowling Club is located at this venue. Reasonable public transport options exist from nearby South Street.

The following map indicates how the ideal location of Bowls club facilities within the City could be located. These are strategic locations, and well placed from a regional perspective:



This consolidated model of provision provides a future planning model to guide future developments and provision of Bowls facilities within the City of Melville and regionally.

Current model of facility provision for stand-alone facilities is likely to be unsustainable for the City which will result in a review of the amount that clubs contribute towards building renewal and upkeep in the future. A separate review into the contribution community sport and recreation groups make for the use of community facilities is being conducted.

STAKEHOLDER ENGAGEMENT

I. COMMUNITY

City of Melville Bowling Clubs (Leeming Bowling and Recreation Club, Melville Bowling and Recreation Club, Mount Pleasant Bowling Club and Kardinya Bowling Club).

Engagement with the bowling clubs (that are on land under the control of the City) by way of a club survey, conducted by ABV, informed the development of the bowls strategy document and the associated recommendations. Officers of the City have been working very closely with all City of Melville Bowling Clubs and Bowls WA for many years regarding industry trends, management and sustainability matters and are fully aware of the issues facing the sport of Bowls.

Bull Creek AFA Bowling Club (on private land) was also contacted as the club is open to the public and therefore their operations have implications for the other clubs and participants in the region.

II. OTHER AGENCIES/CONSULTANTS

Bowls WA

The state sporting association and governing body of the sport of lawn bowls in WA were consulted in regards to current trends, provision of facilities, shared use examples and collocations / amalgamations. Feedback was also gathered regarding a potential future home for Bowls WA.

Department of Sport and Recreation

The Department of Sport and Recreation provide funding through the Community Sporting and Recreation Facility Funding (CSRFF) each year. The City of Melville has been successful in securing grants through in the past CSRFF (most recently \$1m for the Synthetic Sports Fields project at Murdoch University) and will continue to apply for this funding where appropriate.

The purpose of the program is to provide Western Australian Government financial assistance to community groups and local government authorities to develop basic infrastructure for sport and recreation.

The program aims to increase participation in sport and recreation, with an emphasis on physical activity, through rational development of sustainable, good quality, well-designed and well-utilised facilities.

Priority will be given to projects that lead to facility sharing and rationalisation. Multi-purpose facilities reduce infrastructure required to meet similar needs and increase sustainability.

STATUTORY AND LEGAL IMPLICATIONS

Community Leases

Should lease termination/s be required the following clause would take effect:

Schedule 1

8. Either party can terminate this Lease for any reason upon three (3) months' notice in writing to the other party.

In the event that this clause was enacted the objective would be to increase the notice period to as much as possible in order for any relocation to occur in a planned and organised manner with minimal disruption to sporting activities as possible.

FINANCIAL IMPLICATIONS

Self Supporting Loans

The total outstanding self-supporting loan commitment at 2016 from City of Melville Bowling Clubs is \$425,595.52.

Kardinya Bowling Club	\$190,362.56 (loan numbers 379 and 408)
Mount Pleasant Bowling Club	\$235,232.96 (loan number 413)

Recent requests from clubs for developments totalling approximately \$1m are heavily reliant on self-supporting loans. This presents further challenges for officers when considering the sport of bowls in its entirety.

Subsidies

Recently the City conducted an analysis of sporting clubs and community groups' unit costs, taking into account operational expenses, income, maintenance, self-supporting loans, building renewal and opportunity costs.

Currently the City of Melville subsidises bowling clubs approximately \$400 per pennant member per annum which is significantly higher than other sporting facilities across the City.

As an example other subsidies per player are as follows: ~\$180/player at Melville Reserve, ~\$145/player at Winnacott Reserve and ~\$45/player at Len Shearer Reserve.

With potential continual decline in playing members in bowls, coupled with the increasing age of facilities requiring ongoing maintenance and upgrade, this subsidy is highly likely to increase further.

Declining bowling numbers have prompted Clubs, in some situations, to have a significant focus on alternative income streams which may have an impact on local business. The primary reason for Bowls facilities is to support the sport of bowls.

In general, the current model of facility provision for stand-alone facilities (such as bowls clubs) is likely to be unsustainable for the City long term. In addition, a review into the amount that clubs contribute towards building renewal costs is being conducted. If clubs are required to pay more in the future, this would place further pressure on stand-alone bowling clubs.

Bowling Club Pennant Membership – location of where members live

Bowling Club	City of Melville Residents	Non-City of Melville Residents
Leeming (196 members)	52%	48%
Mount Pleasant (161 members)	81%	19%
Melville (163 members)	90%	10%
Kardinya (160 members)	57%	43%

Whilst not the ‘most’ critical factor to consider when planning for future facility provision, it is important to note where the pennant players come from to play bowls in the City of Melville.

As the City currently subsidises bowling clubs to the value of approximately \$400 per pennant member per annum, it is worth considering this cost burden on the rate payer especially supporting members who live outside of the City.

The above table shows that a significant percentage of non-City of Melville residents are members of the Southern Clubs with higher percentages of City of Melville residents in the Northern Clubs. There are many factors that can suggest why this is the case, the main ones being catchment area (the river in the North restricts membership from areas such as Mosman Park etc), proximity to City of Melville’s boundaries (as in the case of Leeming) and proximity to other Bowling Clubs. As mentioned previously, the development of new bowling facilities in adjoining Councils, e.g. Cockburn, is likely to see local members moving from Melville facilities to local clubs.

A total of 208 pennant members, or 30% of total membership, reside outside of the City of Melville, representing an approximate subsidy (funded by Melville rate payers) of \$80,000 per annum for these members.

The total number of pennant players that both play competitive bowls (at one of the above four clubs) and reside in the City of Melville is 472.

Similarly, there would also be residents of the City of Melville who are pennant members at clubs outside of the City, therefore some balancing of costs may occur, however, the main point is the amount of subsidy being provided.

The objective of the Bowls Strategy is not to reduce members from outside the City, but to reduce the subsidy that the City is providing, thus making the clubs and the City more sustainable and the City's rates lower.

Land Asset Strategy

The purpose of the Land Asset Strategy is to establish an effective framework for the City to manage its land and property portfolio in such a way as to maximise the economic value and financial returns whilst supporting the long term financial sustainability of the City. This in turn supports the City undertaking further strategic capital investment, as well as expanding the range and types of services and facilities for the community.

The Bowls Strategy findings clearly identify a possible future location for the Melville Bowling Club and the Mt Pleasant Bowling Club at Tompkins Park. This movement would see the vacating of a key land site in Mt Pleasant that has the potential to provide funds towards the new facility and the redevelopment proposed at the Shirley Strickland Reserve, whilst at the same time seeing developments that would be compatible with the current residential area, and encompassing a significant amount of public open space. This process is dependent on State Government support.

Likewise, possible recreational uses can be explored for the current Melville Bowling Club site that can return income to fund the redevelopment at Tompkins Park and potentially other community supported recreation and leisure projects. This land use is in keeping with the current zoning.

This approach assists the community to gain new, redeveloped, fit for use and sustainable recreation facilities through income streams realised by maximising opportunities from some land holdings. This would also mean a reduction in the City's asset gap, and less reliance on rates to fund such recreation and leisure projects.

Tompkins Park Concept Plan including Bowls

There will be a cost to develop a bowls facility at the Tompkins Park sporting hub for both Mount Pleasant and Melville Bowling Clubs. Should the strategy and this item's recommendations be endorsed, the concept planning work at Tompkins Park will progress.

A detailed feasibility and business case will be presented to Council later in 2016.

STRATEGIC, RISK AND ENVIRONMENTAL MANAGEMENT IMPLICATIONS

Risk Statement	Level of Risk	Risk Mitigation Strategy
<p>Resistance to Relocations / Amalgamations from clubs and the resulting impact on sustainability of the City and the sport of Bowls.</p> <p>Negative Publicity for City of Melville from affected Clubs.</p>	<p>Consequence Rating: Moderate Likelihood: Likely Risk Rating: High</p>	<p>Council provides direction by endorsement of this item's recommendations. Effective Engagement and involvement with affected clubs throughout process. New facilities suitable and attractive. Demonstrate the long term sustainability for the clubs and City.</p> <p>Full engagement and input from Clubs regarding design and governance models of new facilities.</p>
<p>Vacant/unused Sites should clubs relocate affecting the amenity of the area.</p>	<p>Consequence Rating: Major Likelihood: Possible Risk Rating: High</p>	<p>Investigate suitable options for future use on sites. Plan timing of transition to limit amount of time vacant. Development to compliment existing amenity of the area.</p>
<p>Further decline in the sport leading to unsustainability of new facilities.</p>	<p>Consequence Rating: Moderate Likelihood: Possible Risk Rating: Medium</p>	<p>Design of modest multi-purpose facilities. Use existing built space where possible. Develop as part of wider community sporting hub. Understand the essential needs for the facility to operate efficiently. Ensure an appropriate management model and a comprehensive management plan is implemented.</p> <p>Construction of contemporary fit for use facilities will encourage membership retention and growth.</p>

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Risk Statement	Level of Risk	Risk Mitigation Strategy
Unsustainable levels of Council funding for Clubs and under-utilisation of City land resources.	Consequence Rating: Catastrophic Likelihood: Almost Certain Risk Rating: Extreme	Implement Bowls Strategy and investigate future suitable uses for the existing sites in question.
City of Melville not supports recommendations leading to continued development and self-supporting loan requests from stand-alone Bowling Clubs in an environment of declining pennant participation.	Consequence Rating: Major Likelihood: Likely Risk Rating: Extreme	Council provides direction by endorsement of this item's recommendations.
Clubs perception that they have a title to a community facility rather than an entitlement causing unrealistic views on the amount of support and subsidisation from ratepayers.	Consequence Rating: Moderate Likelihood: Likely Risk Rating: High	This strategy outlines the City's position of providing sport and recreation in a cost effective and sustainable way.

POLICY IMPLICATIONS

Reference is given to several Council Policies that guide decision making by the Council with consideration to this report and include the following:

Policy CP-028 Physical Activity highlights the increase of opportunities for physical activity; leading to the improved health and wellbeing of the community.

CP-037 Neighbourhood Development – Community Hub Policy highlights that gaining the greatest community benefit can be achieved through the provision of facilities consolidated into community hubs.

CP-031 Asset Management Policy highlights that assets must be reviewed on a regular basis to ensure they remain relevant, have a demonstrated community need and are achieving optimal levels of service in a cost effective manner over the asset lifecycle.

CP - 010 Self Supporting Loan Policy states that “Approval will only be considered where the Club or organisation can adequately demonstrate, by provision of forward financial plans covering the life of the loan, a capacity to meet the loan repayment. The financial plans are to be certified by an independent Certified Practising, Chartered or similarly qualified and experienced Accountant”.

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ALTERNATE OPTIONS AND THEIR IMPLICATIONS

To not support the Bowls Strategy (i.e. do nothing)

Under this option, it is predicted (from current data and trends) that bowling clubs will continue to have a further decline in playing membership putting additional pressures on the sustainability of individual clubs. This will result in an increased per player subsidy the City provides. This option also has significant implications in terms of building maintenance and renewal as some facilities are approaching end of life or a time where major refurbishments are likely to be required. It also provides a high likelihood of Club/s dissolving.

This is likely to be further impacted by a review of lease arrangements in that single use / stand-alone facilities will be required to pay more into the future as the subsidy the City provides (from rate payer funds) increases for these types of clubs.

There are also significant opportunity costs with the strategic sites that Melville Bowling Club and Mt Pleasant Bowling Club currently occupy not being utilised to capacity to potentially generate a significant income stream for the community to fund community supported sport and recreation projects. For example: Shirley Strickland Reserve Concept Plan.

CONCLUSION

The Bowls Strategy and recommendations ensure a sustainable future for the sport of bowls, within a financially responsible model for the City of Melville.

Lawn Bowls in 2016 indicates a continuing decrease in competitive playing numbers both across the State and the City of Melville.

There is an oversupply of bowling greens in the City - seven greens would cater for the 680 pennant bowlers at City of Melville Clubs (i.e. without Bull Creek AFA Bowling Club).

Colocation of bowls clubs within sporting hubs is an increasing trend across Perth and is supported by the Department of Sport and Recreation.

Significant subsidies are provided to bowling clubs from the wider ratepayer base which is unsustainable in the long term.

Doing nothing would likely result in further declines in playing membership and place additional pressures on the sustainability and the future of individual clubs. This could result in a club or clubs dissolving.

Opportunity exists to establish two main bowling facilities in the City long term – Tompkins Park and Morris Buzacott Reserve with Tompkins Park being the priority.

Both Mount Pleasant and Melville Bowling Clubs should relocate (either as a merged club or collocated) to new bowling facilities at Tompkins Park sporting hub.

Opportunities exist to generate an income stream for the community to fund many worthwhile and community supported sport and recreation projects from this report.

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At 8.20pm Cr Schuster left the meeting and returned at 8:23pm.
At 8.45pm Cr Woodall left the meeting and returned at 8:47pm.
At 8.52pm Mr T Cahoon left the meeting and returned at 8.54pm.
At 8.52pm Cr Schuster left the meeting and returned at 8:53pm.

OFFICER RECOMMENDATION (8081)**APPROVAL**

At 8:33pm Cr Macphail moved, seconded Cr Phelan -

That the Council;

1. agrees in principle, to the future direction for the sport of Bowls as identified in the City of Melville Lawn Bowls Strategy 2016 report.
[8081 Final Draft Report City of Melville Bowls Strategy 2016](#)
2. endorses the model of future Bowls facilities forming part of a sporting hub that provides contemporary bowls facilities and shared amenities with other tenants to accommodate larger numbers of bowlers in fewer facilities throughout the City.
3. endorses as part of future long term strategic planning for Morris Buzacott Reserve, the option of colocation of Kardinya Bowling Club as a tenant of a sporting hub facility with capacity to grow with demand to provide the principle location for Bowls in the South of the City.
4. confirms that the Leeming Bowling Club remains at their current venue in its current configuration whilst it is part of a sustainable sporting hub.
5. directs the Chief Executive Officer to:
 - a) conduct planning for future Lawn Bowls facility provision within the City based on the future consolidated model that encourages and supports facility development at two central locations; Tompkins Park in the North and Morris Buzacott Reserve in the South of the City.
 - b) facilitate the Melville Bowling Club and Mount Pleasant Bowling Club to relocate to a new bowls facility at the expanded Tompkins Park Hub, either as two collocated clubs or amalgamated into one club.
 - c) investigate and report to the Council suitable future recreational uses of the existing Melville Bowling Club site for a possible financial contribution towards the redeveloped facilities at Tompkins Park and development of community sporting hubs.

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- d) investigate and report to the Council suitable future uses for the existing Mt Pleasant Bowling Club site for possible financial contribution towards the development of community sporting hubs and the local replacement of Public Open Space at the current location.**
- e) progress and expedite the Tompkins Park Concept Plan with the view to engage with the community in August/September 2016.**

Reject and Replace Motion

At 7:37pm Cr Pazolli moved and seconded Cr Wieland -

- 1. Delete the existing Officer’s Recommendation for this agenda item CD16/8081; and,**
- 2. Replace it with the following resolution:**

1. The Council notes the findings in the Final Draft Report City of Melville Bowls Strategy 2016 and the information it contains on lawn bowls participation trends and the Bowls Clubs in the City of Melville;

2. Resolves to defer consideration of the Lawn Bowls Strategy to allow for further consultation with the Bowls Clubs in the City on the data and findings/conclusions contained in the Draft Strategy.

At 8:35pm the Mayor submitted the motion, which was declared

LOST (5/7)

Vote Result Summary	
Yes	5
No	7

Vote Result Detailed	
Cr Barling	Yes
Cr Barton	Yes
Cr O'Malley	Yes
Cr Pazolli	Yes
Cr Wieland	Yes
Cr Aubrey	No
Cr Foxton	No
Cr Macphail	No
Cr Phelan	No
Cr Schuster	No
Cr Woodall	No
Mayor Aubrey	No

At 8:45pm Cr Woodall left the meeting and returned at 8:47pm.

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AMENDMENT 1

That the Council amend the Officer's Recommendation by deleting the existing Clause 4 and inserting a new Clause 4 as follows:

4. agrees that the Leeming Bowling Club:

- a) remains at its current venue whilst it is part of a sustainable sporting hub;
- b) be permitted to replace, at its own cost, the current natural grass "Green C" with a synthetic surface; and
- c) notes the long term strategic planning for lawn bowls in the City of Melville, as identified in the *City of Melville Lawn Bowls strategy 2016* report, when considering infrastructure development on the site.

With the agreement of the Proposer, Amendment 1 was included in Amendment 2

AMENDMENT 2

At 8:36pm Cr Schuster moved, seconded Cr Woodall -

That the Council amend the Officer's Recommendation in relation to Item CD 16/8081 as follows:

1. Delete Items 1, 5a, 5b and 5e of the existing Officer's Recommendation for this agenda item; and,

2. Replace item 1 with the following resolution:

"1. Notes the future direction for the sport of Bowls as identified in the City of Melville Lawn Bowls Strategy 2016 report 8081 Final Draft Report City of Melville Bowls Strategy 2016 and defers any decision on the location and number of bowls facilities until further investigation and consultation, regarding the location and number of facilities is undertaken and reported back to Council.

3. Replace item 4. With the following resolution

4. agrees that the Leeming Bowling Club:

- a) remains at its current venue whilst it is part of a sustainable sporting hub;
- b) be permitted to replace, at its own cost, the current natural grass "Green C" with a synthetic surface; and
- c) notes the long term strategic planning for lawn bowls in the City of Melville, as identified in the *City of Melville Lawn Bowls strategy 2016* report, when considering infrastructure development on the site.

At 8.37pm the Mayor submitted the amendment which was declared

CARRIED (8/4)

CD16/8081 - CITY OF MELVILLE LAWN BOWLS STRATEGY (REC) (ATTACHMENT)

For: Mayor Aubrey, Cr Aubrey, Cr Foxton, Cr Macphail, Cr O'Malley, Cr Phelan, Cr Schuster and Cr Woodall
Against: Cr Barling, Cr Barton, Cr Pazolli and Cr Wieland

REASONS:

1. This draft strategy has obviously raised concerns, some in my view legitimate and others less so within the Bowls Clubs, about their future. The emphasis placed in the report on focusing on Executives in these Clubs in a way does not accurately reflect how voluntary organisations work (or the Club changing nature of the Strategy if implemented), and to my mind now that the strategy is in the public domain it is appropriate for the Clubs to be given some opportunity to review and comment –the Leeming and Kardinya Clubs are less impacted in this policy round as they stay as they are essentially whilst sustainable;
2. In particular I, and I am sure other Elected Members, have been advised by Clubs and some Club members, of what they consider to be data errors in the Strategy as presented, particularly matters that go the heart of future sustainability. I am not in a position to answer those queries at the moment and in my view these Clubs should be given the opportunity to test the assertions made about Lawn Bowls in the City and as a sport before the Council determines a final strategy;
3. Elected Members will be aware that the Council has passed several resolutions over the past 15 months which led to the Shirley Strickland Reserve concept plan being developed and consulted; the prospect of the Mount Pleasant Bowls Club moving to the Reserve, which gave the Club and its members the opportunity to advocate for such an outcome; and the potential sale of the MPBC land, in conjunction with the State Government, for an R20 residential subdivision to potentially fund recreation improvements in the City (including the Shirley Strickland Reserve upgrade);
4. Some Elected Members are potentially aware that the prospect of the MPBC relocating to Shirley Strickland Reserve was included in the draft consultation plans for the Reserve as recently as a meeting of peak sporting bodies (including Bowls WA) earlier this year (and for some time after that I believe) –for some reason it was deleted from the plan eventually presented for consultation, hence not allowing the Club and its members to advocate for a positive proposal, but instead having to advocate against a negative proposal which is a very different proposition; and,
5. In saying this all I have ever advocated for is for the Club to be able to present its relocation case and the Council to make its decision –there are no guarantees, but it seemed at the time to me that it presented the opportunity for relocation to a sporting hub and the potential release of some funds for recreation upgrades.

Amendment 3

At 8:52pm Cr Pazolli moved, seconded Cr Barton -

That in item 5 c) after the word “site” the remaining words of that point be deleted; and in item 5 d) after the word “for”, “a possible financial contribution towards the development of community of supporting hubs and” be deleted.

At 8:53pm the Mayor submitted the amendment, which was declared

LOST (5/7)

CD16/8081 - CITY OF MELVILLE LAWN BOWLS STRATEGY (REC) (ATTACHMENT)

Vote Result Summary	
Yes	5
No	7

Vote Result Detailed	
Cr Barling	Yes
Cr Barton	Yes
Cr O'Malley	Yes
Cr Pazolli	Yes
Cr Wieland	Yes
Cr Woodall	No
Cr Aubrey	No
Cr Foxtton	No
Cr Macphail	No
Cr Phelan	No
Cr Schuster	No
Mayor Aubrey	No

COUNCIL RESOLUTION (8081)

ADOPTION

That the Council;

1. **Notes the future direction for the sport of Bowls as identified in the City of Melville Lawn Bowls Strategy 2016 report 8081 Final Draft Report City of Melville Bowls Strategy 2016 and defers any decision on the location and number of bowls facilities until further investigation and consultation, regarding the location and number of facilities is undertaken and reported back to Council.**
2. **endorses the model of future Bowls facilities forming part of a sporting hub that provides contemporary bowls facilities and shared amenities with other tenants to accommodate larger numbers of bowlers in fewer facilities throughout the City.**
3. **endorses as part of future long term strategic planning for Morris Buzacott Reserve, the option of colocation of Kardinya Bowling Club as a tenant of a sporting hub facility with capacity to grow with demand to provide the principle location for Bowls in the South of the City.**
4. **agrees that the Leeming Bowling Club:**
 - a) **remains at its current venue whilst it is part of a sustainable sporting hub;**
 - b) **be permitted to replace, at its own cost, the current natural grass "Green C" with a synthetic surface; and**
 - c) **notes the long term strategic planning for lawn bowls in the City of Melville, as identified in the *City of Melville Lawn Bowls strategy 2016* report, when considering infrastructure development on the site.**
5. **directs the Chief Executive Officer to:**

CD16/8081 - CITY OF MELVILLE LAWN BOWLS STRATEGY (REC) (ATTACHMENT)

- a) investigate and report to the Council suitable future recreational uses of the existing Melville Bowling Club site for a possible financial contribution towards the redeveloped facilities at Tompkins Park and development of community sporting hubs.**
- b) investigate and report to the Council suitable future uses for the existing Mt Pleasant Bowling Club site for possible financial contribution towards the development of community sporting hubs and the local replacement of Public Open Space at the current location.**

At 9.11pm the Mayor submitted the motion, which was declared

CARRIED (8/4)

For: Mayor Aubrey, Cr Aubrey, Cr Foxton, Cr Macphail, Cr O'Malley Cr Phelan,
Cr Schuster, Cr Woodall

Against: Cr Barling, Cr Barton, Cr Pazolli, Cr Wieland

At 9.11pm His Worship the Mayor adjourned the meeting.

At 9.20pm the meeting resumed.

At 9.20pm Cr Foxton left the meeting.